

## Bob Ferguson ATTORNEY GENERAL OF WASHINGTON 1125 Washington Street SE – PO Box 40100 – Olympia, WA 98504-0100

May 6, 2022

## Sent via Electronic Mail

The Honorable Mark Takano House Committee on Veterans' Affairs 420 Cannon House Office Building Washington, DC 20515 The Honorable Mike Bost House Committee on Veterans' Affairs 1211 Longworth House Office Building Washington, DC 20515

Dear Chair Takano and Ranking Member Bost:

In 2015, the United States Supreme Court recognized the constitutional right of same-sex couples to marry as one of the fundamental liberties protected by the Fourteenth Amendment. Unfortunately, Congress has left in statute discriminatory language that fails to acknowledge same-sex spouses in law. Seven years after *Obergefell v. Hodges*, a key regulation continues to reflect a reality that is out of step with the Constitution, the principles of dignity and equality — and public sentiment. Public support for marriage equality grows. We write to urge passage of the Supporting All Veteran Families Act, H.R. 6849, in support of the dignity and equality of all Americans, regardless of whom they love, by eliminating language in statute that discriminates against same-sex married couples.

In another landmark civil rights case, *United States v. Windsor*, <sup>2</sup> the Supreme Court struck down language from Section 3 of the Defense of Marriage Act as unconstitutional. <sup>3</sup> The language, which defined "spouse" as "only . . . a person of the opposite sex," applied to all federal agencies before the Court found it invalid. <sup>4</sup> After the ruling, other federal agencies, such as the Internal Revenue Service <sup>5</sup> and the Department of Defense, <sup>6</sup> rewrote their regulations to define marriage in gender-neutral terms, but the Department of Veterans' Affairs (V.A.) could not unilaterally do the same. Congress codified the definition of a spouse for purposes of V.A. benefits to be ". . . a person of the opposite sex." Today, this out-of-date, discriminatory, and unconstitutional definition remains unchanged. <sup>7</sup>

<sup>&</sup>lt;sup>1</sup> 576 U.S. 644 (2015).

<sup>&</sup>lt;sup>2</sup> 570 U.S. 744 (2013).

<sup>&</sup>lt;sup>3</sup> *Id.* at 769-70.

<sup>&</sup>lt;sup>4</sup> *Id.* at 752.

<sup>&</sup>lt;sup>5</sup> Rev. Rul. 2013-17.

<sup>&</sup>lt;sup>6</sup> Eyder Peralta, *Pentagon Details Plan To Extend Benefits To Same-Sex Spouses*, NPR, Aug. 14, 2013, <a href="https://www.npr.org/sections/thetwo-way/2013/08/14/211978987/pentagon-details-plan-to-extend-benefits-to-same-sex-spouses">https://www.npr.org/sections/thetwo-way/2013/08/14/211978987/pentagon-details-plan-to-extend-benefits-to-same-sex-spouses</a>.

<sup>&</sup>lt;sup>7</sup> 38 U.S.C. § 101(3).

## ATTORNEY GENERAL OF WASHINGTON

May 6, 2022 Page 2

According to its public statements, the V.A. treats married same-sex couples and opposite-sex couples equally. But this does not undo the damage of leaving in place discriminatory language that risks causing confusion and unnecessary harm to an estimated more than a million LGBTQ+veterans in the United States. Changing this statute will affirm the dignity and constitutionally protected rights of all individuals serving their country in the armed services of the United States military.

Obergefell represents a monumental victory for LGBTQ+ rights, although discrimination based on sexual orientation persists. While public opinion in support of protecting LGBTQ+ rights has steadily increased over the past two decades, in the past four years alone, there has been a dramatic increase in anti-LGBTQ+ legislation. In 2018, 41 anti-LGBTQ+ bills were introduced in state legislatures across the country. In 2021, more than 250 anti-LGBTQ+ bills were introduced, including anti-transgender athlete bills, religious refusal bills, and bills that would forbid discussion of LGBTQ+ people, sexuality, or gender in classrooms. Twenty-four of these bills were enacted. Nearly 240 anti-LGBTQ+ bills have been introduced in just the first three months of 2022. The growing divide between the American people and those in power is concerning, and there must be guardrails in place to protect the rights of veterans and their families.

The Supporting All Veteran Families Act will explicitly codify gender-neutral language in the V.A. statute so as to include same-sex couples. Its passage will bring assurance and comfort to LGBTQ+ veterans and their spouses that their rights and benefits are written in the black-and-white text that governs the V.A.'s benefits administrators. Further, it would provide dignity to the same-sex couples of America, who deserve to have our laws clearly reflect their equal standing with their opposite-sex counterparts. Regardless of sexual orientation, veterans signed up to put their lives on the line and serve their country and our laws should make clear that they are entitled to the benefits that come with their commitment to service.

<sup>&</sup>lt;sup>8</sup> PRRI, *Americans' Support for Key LGBTQ Rights Continues to Tick Upward*, Mar. 17, 2022, <a href="https://www.prri.org/research/americans-support-for-key-lgbtq-rights-continues-to-tick-upward/">https://www.prri.org/research/americans-support-for-key-lgbtq-rights-continues-to-tick-upward/</a> (54% of Americans supported gay marriage in 2014 compared to 68% in 2021); Jacob Poushter & Nicholas Kent, *The Global Divide on Homosexuality Persists*, Pew Research Center, Jun. 25, 2020, <a href="https://www.pewresearch.org/global/2020/06/25/global-divide-on-homosexuality-persists/">https://www.pewresearch.org/global/2020/06/25/global-divide-on-homosexuality-persists/</a> (51% of Americans were accepting of homosexuality in 2002 compared to 72% in 2019).

<sup>9</sup> Southern Poverty Law Center, *Anti-LGBTQ*, <a href="https://www.splcenter.org/fighting-hate/extremist-files/ideology/anti-lgbtq">https://www.splcenter.org/fighting-hate/extremist-files/ideology/anti-lgbtq</a>.

Wyatt Ronan, 2021 Slated to Become Worst Year for LGBTQ State Legislative Attacks as Unprecedented Number of States Poised to Enact Record-Shattering Number of Anti-LGBTQ Measures Into Law, Human Rights Campaign, Apr. 21, 2021, <a href="https://www.hrc.org/press-releases/2021-slated-to-become-worst-year-for-lgbtq-state-legislative-attacks">https://www.hrc.org/press-releases/2021-slated-to-become-worst-year-for-lgbtq-state-legislative-attacks</a>.

<sup>&</sup>lt;sup>11</sup> Southern Poverty Law Center, *Anti-LGBTQ*, <a href="https://www.splcenter.org/fighting-hate/extremist-files/ideology/anti-lgbtq">https://www.splcenter.org/fighting-hate/extremist-files/ideology/anti-lgbtq</a>.

<sup>&</sup>lt;sup>12</sup> Matt Levietes & Elliott Ramos, *Nearly 240 anti-LGBTQ bills filed in 2022 so far, most of them targeting trans people*, NBC News, Mar. 20, 2022, <a href="https://www.nbcnews.com/nbc-out/out-politics-and-policy/nearly-240-anti-lgbtq-bills-filed-2022-far-targeting-trans-people-rcna20418">https://www.nbcnews.com/nbc-out/out-politics-and-policy/nearly-240-anti-lgbtq-bills-filed-2022-far-targeting-trans-people-rcna20418</a>.

## ATTORNEY GENERAL OF WASHINGTON

May 6, 2022 Page 3

We urge you to prioritize and pass the Supporting All Veteran Families Act on behalf of over a million LGBTQ+ veterans in the country who have earned V.A. benefits and should not be denied them on the basis of sexual orientation.

Sincerely,

**Bob Ferguson** 

Washington State Attorney General

Phil Weiser

Colorado Attorney General

Kathleen Jennings

Delaware Attorney General

Holly T. Shikada

Hawaii Attorney General

Tom Miller

Iowa Attorney General

Maura Healey

Massachusetts Attorney General

Rob Bonta

California Attorney General

William Tong

Connecticut Attorney General

Karl A. Racine

District of Columbia Attorney General

Kwame Raoul

Illinois Attorney General

Aaron M. Frey

Maine Attorney General

Dana Nessel

Michigan Attorney General

Keithelliton

Keith Ellison Minnesota Attorney General

My. le

Matthew J. Platkin New Jersey Attorney General

Letutia James

Letitia A. James New York Attorney General

1721.

Thomas J. Donovan, Jr. Vermont Attorney General

G2 H

Aaron D. Ford Nevada Attorney General

let Be

Hector Balderas New Mexico Attorney General

Josh Stein
North Carolina Attorney General

Gavriel Jacobs Chair, Washington State Veterans Bar

Association